TO: Members of the State Board of Education

FROM: Karen B. Salmon, Ph.D.

DATE: September 24, 2019

SUBJECT: COMAR 13A.03.02 Graduation Requirements

PERMISSION TO PUBLISH

PURPOSE:
To request permission to publish amendments to COMAR 13A.03.02 Graduation Requirements.

REGULATION PROMULGATION PROCESS:
Under Maryland law, a state agency, such as the State Board, may propose an amendment to a regulation whenever the circumstances arise to do so. After the State Board votes to propose an amendment, the proposed regulation is sent to the Administrative, Executive, and Legislative Review (AELR) Committee for a 15-day review period. If the AELR Committee does not hold up the proposed regulation for further review, it is published in the Maryland Register for a 30-day public comment period. At the end of the comment period, the Maryland State Department of Education (MSDE) staff reviews and summarizes the public comments. Thereafter, MSDE staff will present a recommendation to the State Board to either: (1) adopt the regulation in the form it was proposed; or (2) revise the regulation and adopt it as final because suggested revision is not a substantive change. At any time during this process, the AELR Committee may stop the promulgation process and hold a hearing. Thereafter, it may recommend to the Governor that the regulation not be adopted as a final regulation or the AELR Committee may release the regulation for final adoption.

BACKGROUND/HISTORICAL PERSPECTIVE:
As a result of the enactment of House Bill 1019 State Board of Education – Public High School Students – Assessments and Graduation Requirements, amendments to COMAR 13A.03.02 are included for review. Specifically, for students who are graduating in school year 2019 – 2020, the requirement set forth in §B(3)(a) of this regulation does not apply for Algebra I or English 10. For those students only, taking the Algebra I and English 10 Maryland Comprehensive Assessment will meet the graduation assessment requirement for Algebra I and English 10. Students must pass the Algebra I and English 10 courses, however, these students are exempt from completing a Bridge
Project for Algebra I and/or English 10. Language has been added to the regulation to encourage appropriate assistance for these students to strengthen areas of weakness.

Additionally, the language in the regulation referring to the Maryland High School Assessment has been amended to the Maryland Comprehensive Assessment.

**EXECUTIVE SUMMARY:**

Proposed amendments to COMAR 13A.03.02 are attached for review and discussion.

**ACTION:**

Request permission to publish amendments to COMAR 13A.03.02 *Graduation Requirements.*
Chapter 02 Graduation Requirements for Public High Schools in Maryland

A. Beginning with students entering the 9th grade class of 2014—2015 school year, each student shall enroll in a mathematics course in each year of high school that the student attends, up to a maximum of 4 years of attendance, unless in the 5th or 6th year a mathematics course is needed to meet a graduation requirement.

B. To be awarded a diploma, a student shall be enrolled in a Maryland public school system and shall have earned a minimum of 21 credits that include the following specified credits:

1. English — four credits of organized instruction in comprehension of literary and informational text, writing, speaking and listening, language, and literacy, of which one credit shall be aligned with the Maryland [High School] Comprehensive Assessment for English;

2. Fine arts — one credit in visual arts, music, theater, or dance, or a combination of these;

3. Mathematics — three credits, including one with instruction in algebra aligned with the Maryland [High School] Comprehensive Assessment for algebra or one or more credits in subsequent mathematics courses for which Algebra I is a prerequisite, and one with instruction in geometry aligned with the content standards for geometry;

4. Physical education — one-half credit;

5. Health education — one-half credit;

6. Science — three credits of organized instruction which includes a laboratory component engaged in the application of the science and engineering practices, the crosscutting concepts, and disciplinary core ideas including Earth/space science, life science, physical science (chemistry and physics), engineering, and technology, aligned to the Maryland [High School] Comprehensive Assessment for science;

7. Social studies — three credits including one credit in United States history, one credit in world history, and one credit in local, State, and national government aligned with the Maryland [High School] Comprehensive Assessment for government;

8. Technology education — one credit that includes the application of knowledge, tools, and skills to solve practical problems and extend human capabilities; and

9. One of the following:
   (a) Two credits of world language, which may include American Sign Language;
   (b) Two credits of advanced technology education; or
   (c) Successfully complete a State-approved career and technology program.
C. Elective programs and instruction shall be developed at the discretion of the local school system, open to enrollment for all students, and shall focus on in-depth study in required subject areas, exploration, or application and integration of what has been learned.

D. All students must complete a locally designed high school program of environmental literacy as set forth in COMAR 13A.04.17 that is approved by the State Superintendent of Schools.

.04 Other Provisions for Earning Credit.
A. In addition to earning credits during the regular school day and year, credits may be earned, at the discretion of the local school system, through the means specified in §§B—I of this regulation.

B. Summer School.
(1) Each local school system may provide summer school programs for original and review credit as determined by the needs of students.
(2) Credit instruction shall meet the aggregate time requirements specified by the local school system.
(3) Consistent with local school system policy and procedure, credit may be given for acceptable summer study offered by approved public and nonpublic institutions in or outside of Maryland.

C. Evening School. A local school system may provide evening school programs for credit as an extension of the regular school day as determined by the needs of students.

D. Online Courses.
(1) Consistent with local school system policy and procedure, credit may be given for Department-approved online courses.
(2) If credit is to be applied toward minimum graduation requirements, the Department-approved online course shall be provided by the local school system.

E. Tutoring.
(1) Tutoring may be considered only after all the resources of the school system have been used fully and when it is determined that the best interests of the students are being served.
(2) If tutoring is recommended by the school and approved by the local school system for credit to be applied toward minimum graduation requirements, then the tutor, the program of study, and examination shall be provided by the local school system.

F. Work Study Programs, Job Entry Training Programs, or Experience Outside the School.
(1) Consistent with local school system policy and procedure, actual time spent in work study, job entry training, or other experience may be counted for credit when identified as an integrated part of a planned study program.
(2) For work or experience outside the school which is approved and supervised by the local school system, not more than nine elective credits toward meeting graduation requirements may be granted to a student.

G. College Courses. Consistent with the payment requirement of Education Article, §§ 18-14A-04 and 18-14A-05, Annotated Code of Maryland, local school system policies and procedures and with prior approval of the local superintendent of schools or the superintendent's designee, credit toward high school graduation may be given for courses offered by accredited colleges.

H. Independent Study/Internship. Consistent with local school system policy and procedure, credit toward high school graduation may be earned for independent study or internships in which a student successfully demonstrates preestablished curricular objectives.

I. Credit through Examination.
(1) Credit toward high school graduation may be earned by passing an examination that assesses student demonstration of local school system curricular objectives.
(2) A student who would be eligible to graduate but for attaining credit in English 12 may obtain that credit by taking a State-approved examination and achieving a passing score as defined by the Maryland State Department of Education.
(3) Notwithstanding any other provision of law, a county board shall award credit to a middle school student for any course for which a high school student would be awarded credit if the middle school student meets the same requirements as the high school student.

.05 Student Service.
A student shall complete one of the following:

A. 75 hours of student service that includes preparation, action, and reflection components and that, at the discretion of the local school system, may begin during the middle grades; or

B. A locally designed program in student service that has been approved by the State Superintendent of Schools.

.06 Maryland [High School] Comprehensive Assessments.
A. A student shall take the requisite Maryland [High School] Comprehensive Assessment during its next regular administration if the student received credit for taking, by the methods identified in Regulations .03 and .04 of this chapter, any of the following courses aligned with the Maryland [High School] Comprehensive Assessment:
(1) Algebra;
(2) Science;
(3) English; or
(4) Government.
B. To be awarded the Maryland High School Diploma, all students, including elementary and middle school students who take high school level courses, shall take the Maryland [High School] Comprehensive Assessment for algebra, science, English, and government after the student completes the required course or courses.

C. Each local school system shall provide appropriate assistance to strengthen areas of weaknesses for students who have not achieved satisfactory scores on the Maryland [High School] Comprehensive Assessments.

D. Bridge Plan for Academic Validation.
   (1) Eligibility Criteria. A student is eligible to satisfy the graduation assessment requirement through the Bridge Plan for Academic Validation if the student has:
      (a) Failed one or more Maryland [High School] Comprehensive Assessments;
      (b) Received credit in the course or courses related to the assessment or assessments;
      (c) Demonstrated overall satisfactory attendance in the most recent school year completed; and
      (d) Demonstrated satisfactory progress toward achieving the high school diploma requirements specified in COMAR 13A.03.02.09B(1) and (2); and
   (e) Participated successfully in appropriate assistance as defined in §C of this regulation after having failed one or more of the Maryland [High School] Comprehensive Assessments.

   (2) A student may begin a Bridge Project after one failure of a Maryland [High School] Comprehensive Assessment.

   (3) A student may use the score on the Bridge Project to meet the graduation requirement only after the student has taken the Maryland [High School] Comprehensive Assessment twice and failed twice.

   (4) The Bridge Plan for Academic Validation shall consist of:
      (a) Specific modules developed by the Department in each of the Maryland [High School] Comprehensive Assessments content areas;
      (b) The assignments of the local school system of one or more modules for completion by each student meeting the eligibility criteria;
      (c) Scoring by the local review panels of the completed modules according to State-developed, Statewide scoring protocols;
      (d) A recommendation from the local review panels to the local superintendent as to the outcome of the scoring of each student’s module or modules;
      (e) Acceptance or rejection by the local superintendent of the local review panel’s recommendations; and
      (f) An opportunity for the student to appeal the local superintendent’s decision to the State Superintendent of Schools.

E. Reporting Student Performance.
   (1) A school system shall state on the student’s performance record card only that the student has or has not met all assessment requirements and shall not describe the option used to meet the requirement.

   (2) For the purpose of this section, except for students identified in §F of this regulation, “met all assessment requirements” means achieving a passing score on all Maryland [High School] Comprehensive Assessments, or meeting the requirements of the combined score option, or successfully completing a Bridge Project in those assessment areas that the student did not pass.

F. If a student is graduating in the school year [2017—2018] 2019 – 2020, [and is a first time test taker of Algebra I or English 10 in that school year] and has passed [the] Algebra I and/or English 10 courses but failed the Maryland [High School] Comprehensive Assessment aligned with those courses, that student is exempt from completing a Bridge Project and will have met the assessment requirement for Algebra I and/or English 10. Appropriate assistance is encouraged to be provided to strengthen areas of weaknesses for students who did not receive a passing score on the Algebra I or English 10 assessment.

.07 Notice to Parents or Guardians and Students.

Each principal shall inform all students and their parents or guardians annually at a minimum of the following:
A. Maryland’s graduation requirements;
B. The student’s progress on fulfilling the credit, Maryland [High School] Comprehensive Assessment, service, and applicable IEP requirements for graduation;
C. The results of each Maryland [High School] Comprehensive Assessment taken or Bridge Project completed by the student;
D. A plan for appropriate assistance, if applicable; and
E. The Department’s schedule for the Maryland [High School] Comprehensive Assessment administration.

.08 Grading and Reporting.

A. Each school system in Maryland shall recognize and accept any and all credits a student earned toward graduation in any other public school in Maryland.

B. Each local school system shall develop a written policy on grading and reporting that complies with the student record requirements as set forth in COMAR 13A.08.02 and that includes:
   (1) An explanation of the grading scale at the elementary and secondary levels;
   (2) An explanation of the calculation of the final grade for a course;
   (3) An explanation of weights of honors, Advanced Placement, International Baccalaureate, and/or dual enrollment courses;
   (4) An explanation of how attendance factors into the student’s grade;
   (5) An explanation of grade changing procedures, including:
A. The types of diplomas and certificates specified in §§B—D of this regulation shall be awarded to any student who meets the requirements for award.

B. Maryland High School Diploma. Except as provided in Regulation .12 of this chapter, and in §C of this regulation, to be awarded a Maryland high school diploma, a student shall:

(1) Complete the enrollment, credit, and service requirements as specified in this chapter;
(2) Complete local school system requirements; and
(3) Meet the graduation assessment requirements in the following ways:
   (a) Achieve a passing score on the Maryland [High School] Comprehensive Assessments for Algebra I, science, government, and English 10;
   (b) Achieve a combined score(s) as established by the Department on the Maryland [High School] Comprehensive Assessments;
   (c) Achieve a passing score on an approved alternative assessment as established by the Department, such as Maryland [High School] Comprehensive Assessment for Algebra II, Advanced Placement examinations, SAT, ACT, or International Baccalaureate examinations; or
   (d) Except for students described in Regulation .06F of this chapter, if a student is unable to meet the requirements in §B(3)(a)—(c) of this regulation, then the student shall satisfactorily complete the requirements of the Bridge Plan for Academic Validation as set forth in Regulation .06D of this chapter.

C. Exception To Passing Score Requirement.

(1) For students who are graduating in school year [2016—2017 and 2017—2018] 2019 – 2020 [and who are first time test takers during those school years of the Maryland High School Assessment in Algebra I or English 10], the requirement[s] set forth in §B(3)(a) of this regulation does not apply for Algebra I or English 10. For those students only, taking the Algebra I and English 10 Maryland [High School] Comprehensive Assessment [for the first time] will meet the graduation assessment requirement for Algebra I and English 10. Students must pass the Algebra I and English 10 courses, however, these students are exempt from completing a Bridge Project for Algebra I and/or English 10. Appropriate assistance is encouraged to be provided to strengthen areas of weaknesses for students who did not receive a passing score on the Algebra I or English 10 assessment.

(2) For all students taking the HSA biology assessment in the 2016—2017 school year, taking the HSA biology assessment will meet the graduation assessment requirement for biology.]

D. Maryland High School Diploma by Examination.

(1) General Educational Development Testing Program. A Maryland High School Diploma by Examination may be awarded for satisfactory performance on approved general educational development tests if the student meets those requirements as defined in Labor and Employment Article, §11-808, Annotated Code of Maryland, and COMAR 09.37.01.04.

(2) Maryland Adult External High School Diploma Program. A Maryland High School Diploma by Examination may be awarded for demonstrating competencies in general life skills and individual skills on applied performance tests if the student meets those requirements as defined in COMAR 09.37.01.20.

E. Maryland High School Certificate of Program Completion.

(1) This certificate shall be awarded only to students with disabilities who cannot meet the requirements for a diploma but who meet the following standards:
(a) The student is enrolled in an education program for at least 4 years beyond grade 8 or its age equivalent, and is determined by an IEP team, with the agreement of the student and the parents of the student, to have developed appropriate skills for the individual to enter the world of work, act responsibly as a citizen, and enjoy a fulfilling life, with the world of work including but not limited to:

(i) Gainful employment;
(ii) Post-secondary education and training;
(iii) Supported employment; and
(iv) Other services that are integrated in the community; or
(b) The student has been enrolled in an education program for 4 years beyond grade 8 or its age equivalent and will have reached age 21 by the end of the student’s current school year.

(2) The Maryland Summary of Performance that describes the student's skills shall accompany the Maryland High School Certificate of Program Completion.

(3) The final decision to award a student with disabilities a Maryland High School Certificate of Program Completion will not be made until after the beginning of the student's last year in high school.

(4) A student with significant cognitive disability may not meet high school graduation requirements, in accordance with §B of this regulation, if a student:

(a) Participates in an Alternative Assessment based on Alternative Academic Achievement Standards (AA-AAAS); and
(b) Continues to receive instruction based on Alternative Academic Achievement Standards through high school.

(5) If a student participates in a graduation ceremony prior to the completion of the student’s education program, at the ceremony the school system shall issue to the student a Certificate of Achievement or other similarly titled certificate in place of a diploma.

F. Local Endorsements. Consistent with procedures established by the Department, each local school system may add endorsements to the diploma as incentives for students to meet locally established requirements and outcomes in instruction beyond the minimums specified by the State.

G. At least yearly, through the end of the implementation, the State Board will review and assess updated information on the graduation assessment requirements and scores.

.09-1 Appeal of Denial of Diploma for Failure to Meet Maryland [High School] Comprehensive Assessment Requirement.
A. A school system shall notify each senior and the senior's parents or guardians on or before the end of February of the senior year if a student may not graduate. The notice shall explain:

1. The reasons the student may not graduate;
2. The options available to meet all graduation requirements;
3. That a waiver of the Maryland [High School] Comprehensive Assessment graduation requirement may be one of the options, if the student meets the criteria set forth in §§C and E of this regulation;
4. The waiver process and timeline; and
5. That parents or guardians may submit information in writing to the principal concerning eligibility of their child for the waiver.

B. On or before the end of February, the principal shall report to the local superintendent the name and student identification number of each student identified in the February notice.

C. On or before April 1, the school system shall identify each student who may fail to graduate because:

1. The student has taken none of the required Maryland [High School] Comprehensive Assessments; or
2. The student has taken some or all of the Maryland [High School] Comprehensive Assessments and failed some or all of them.

D. On or before April 1, the principal shall report to the local superintendent the name and student identification number of each student identified as meeting the criteria in §C of this regulation.

E. By April 1, for each senior identified in §C of this regulation, the school principal shall consider whether to recommend to the local superintendent a waiver of the Maryland [High School] Comprehensive Assessment graduation requirements that the student has not fulfilled to date if:

1. The student meets the following criteria:
   a. The student has or will meet all other graduation requirements;
   b. The student has or will take all required Maryland [High School] Comprehensive Assessments before the graduation date; and
   c. If the student had an opportunity to participate in one or more interventions, or remediation opportunities, including the Bridge Plan, the student participated in them; and

2. The student is prevented from meeting the Maryland [High School] Comprehensive Assessment graduation requirements because:
   a. Of a decision made by the local school system concerning the provision of appropriate assistance as required by Regulation .06C of this chapter;
   b. The student experienced a special, extraordinary, or extenuating circumstance or combination of circumstances preceding the administration of the most recent Maryland [High School] Comprehensive Assessment, such as a recent death in the immediate family, a serious or prolonged illness or pregnancy with medical complications, an accident causing serious injury, or a destructive house fire;
certifying the early admission acceptance; before high school graduation; postsecondary school program if: Maryland High School Diploma through acceptance in an early admission program of an approved vocational, technical, or successfully completed a year of college work. The superintendent together with a transcripts included toward the issuance of a diploma; and early college admission program, if: the alternatives in §§B and C of this regulation shall be made available. .10 Alternatives to 4-year Enrollment Requirement. A. In recognition of the fact that 4-year enrollment in a public high school may not serve the best interests of some students, the alternatives in §§B and C of this regulation shall be made available. B. Early College Admission Program. A student may receive a Maryland High School Diploma through acceptance in the early college admission program, if: (1) The student is accepted for early admission to an accredited college before high school graduation; (2) All Maryland [High School] Comprehensive Assessments and student service requirements have been met; (3) A written request by the student and parent or guardian is made to and approved by the local superintendent of schools certifying the early admission acceptance; (4) The student's program for the first year of college is approved by the local superintendent of schools if this program is included toward the issuance of a diploma; and (5) At the conclusion of the program or after 1 year, a written request for a Maryland High School Diploma is submitted to the superintendent together with a transcript or letter from the college to the high school principal indicating that the student has successfully completed a year of college work. C. Early Admission to Approved Vocational, Technical, or Other Postsecondary School Program. A student may receive a Maryland High School Diploma through acceptance in an early admission program of an approved vocational, technical, or postsecondary school program if: (1) The student is accepted for early admission by an approved vocational, technical, or postsecondary school program before high school graduation; (2) All Maryland [High School] Comprehensive Assessments and student service requirements have been met; (3) A written request by the student and parent or guardian is made to and approved by the local superintendent of schools certifying the early admission acceptance;
(4) The student's program for the first year of the postsecondary program is approved by the local superintendent of schools if this program is included toward the issuance of a diploma; and

(5) At the conclusion of a full year of study, a written request for a Maryland High School Diploma is submitted to the superintendent together with a transcript or letter from the postsecondary school to the high school principal indicating that the student has successfully completed a year of postsecondary school work.

.11 Alternatives for Structuring Programs.

A. Each local school system shall be permitted to develop alternative ways for individual or groups of students to fulfill graduation requirements.

B. An alternative plan may include a waiver of the fourth year enrollment requirement if all credit, assessments, and student service requirements are met and if the local superintendent of schools or designee determines that the waiver is in the best interest of the student.

C. Procedures for implementing these alternative programs leading to high school diplomas are as follows:

1. Development and approval of a curricular plan which assures that the content of the specified credits is included and the standards for graduation are met pursuant to the requirements of this chapter with the plan containing a program description, performance requirements, and evaluation procedures; and

2. The local superintendent of schools is responsible for approving any plan and shall notify the State Superintendent of Schools once approval has been given.

.12 General Provisions.

A. Length of School Year. Maryland public high schools shall be open for at least 180 school days and a minimum of 1,170 school hours during a 10-month period in each school year.

B. Graduation Requirements for Transfer Students.

1. Attendance Requirements.

(a) To receive a diploma, a student shall be in attendance at a Maryland public high school one full semester immediately preceding graduation in addition to meeting the other diploma requirements.

(b) In cases where this requirement creates an undue hardship for a student transferring to or from a Maryland nonpublic school or from an out-of-State school and wishing to receive a Maryland high school diploma, the local superintendent of schools may waive the one full semester attendance requirement.

(c) Exception shall be made for a student with disabilities in a State-approved nonpublic program.

(d) Students transferring from one Maryland public high school to another during the second semester of their senior year and meeting all requirements for graduation shall be given the option of graduating from either high school by agreement of the local superintendent of schools or the respective local superintendents when more than one local school system is involved.


(a) A student who transfers from a nonpublic school or a school out of State is exempt from one or more of the Maryland [High School] Comprehensive Assessments if, consistent with local school system policy and procedure, the local superintendent determines that the course taken is aligned with the relevant Maryland [High School] Comprehensive Assessment and awards the student credit for taking any of the courses aligned with the Maryland [High School] Comprehensive Assessments, that is, algebra, science, English, or government, or all of these, in accordance with the principles set forth in §B(2)(c) of this regulation.

(b) A student who transfers from a nonpublic school or a school out of State and has not received credit for algebra but has demonstrated mastery of the Maryland College and Career Ready Standards for algebra either through an evaluation or successful completion of subsequent mathematics courses for which algebra is a prerequisite is exempt from the Maryland [High School] Comprehensive Assessment for algebra.

(c) To award credit for taking any of the courses aligned with the Maryland [High School] Comprehensive Assessments, that is, algebra, science, English, or government, a principal shall determine through the following considerations whether the transfer student demonstrates subject matter knowledge aligned with the content standards for the subject:

(i) Administration of standardized tests and examinations;

(ii) Observation of the student in the classroom;

(iii) Use of interviews that are focused around the student's demonstration of course content knowledge and performance levels; and

(iv) Inspection of transcripts, report cards, and other documentation.

(d) A student who transfers from a nonpublic school or from a school out of State into a local school system after the first semester of his or her senior year is exempt from the Maryland [High School] Comprehensive Assessment Requirements.

(e) The exemption provided in §B(2)(d) of this regulation does not apply to a student with disabilities in a State-approved nonpublic program.

3. Local Graduation Requirements. A student who enters a local school system in his or her senior year shall be granted a waiver from locally established graduation requirements unless the student chooses to fulfill the requirements.
(4) Unavailability of Official Transcript. If the transcript of record is not available, a local superintendent of schools or designee shall determine the appropriate placement of the student within the high school program by an evaluation of the student that shall include one or more of the following:

(a) Administration of standardized tests and examination;
(b) Observation of the student in a classroom setting;
(c) Use of interviews that are focused around the student's demonstration of course content knowledge and performance levels;
(d) Inspection of report cards and other documentation.

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